

# The future for Mediterranean wetlands: 50 key issues and 50 important conservation research questions

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## Abstract

Wetlands are critically important for biodiversity and human wellbeing, but face a range of challenges. This is especially true in the Mediterranean region, where wetlands support endemic and threatened species and remain integral to human societies, but have been severely degraded in recent decades. Here, in order to raise awareness of future challenges and opportunities for Mediterranean wetlands, and to inform proactive research and management, we identified (a) 50 key issues that might affect Mediterranean wetlands between 2020 and 2050, and (b) 50 important research questions that, if answered, would have the greatest impact on the conservation of Mediterranean wetlands between 2020 and 2050. We gathered ideas through an online survey and review of recent literature. A diverse assessment panel prioritised ideas through an iterative, anonymised, Delphi-like process of scoring, voting and discussion. The prioritised issues included some that are already well known but likely to have a large impact on Mediterranean wetlands in the next 30 years (e.g. the accumulation of dams and reservoirs, plastic pollution and weak governance), and some that are currently overlooked in the context of Mediterranean wetlands (e.g. increasing desalination capacity and development of antimicrobial resistance). Questions largely focused on how best to carry out conservation interventions, or understanding the impacts of threats to inform conservation decision-making. This analysis will support research, policy and practice related to environmental conservation and sustainable development in the Mediterranean, and provides a model for similar analyses elsewhere in the world.

**Keywords:** horizon scan, foresight, Ramsar, aquatic ecosystems, Europe, Middle East and North Africa

## 1. Introduction

Wetlands are critically important to both biodiversity and human wellbeing. For their area, wetlands support a disproportionate amount of global biodiversity (Balian et al. 2008) and contribute disproportionately to ecosystem service provision (Davidson et al. 2019). Conservation and wise use of wetlands can contribute to fulfilment of the United Nations Sustainable Development Goals (Ramsar Convention on Wetlands 2018) and protection against floods and other extreme weather events, as recognised in the Sendai Framework for Disaster Risk Reduction (Sebesvari et al. 2019).

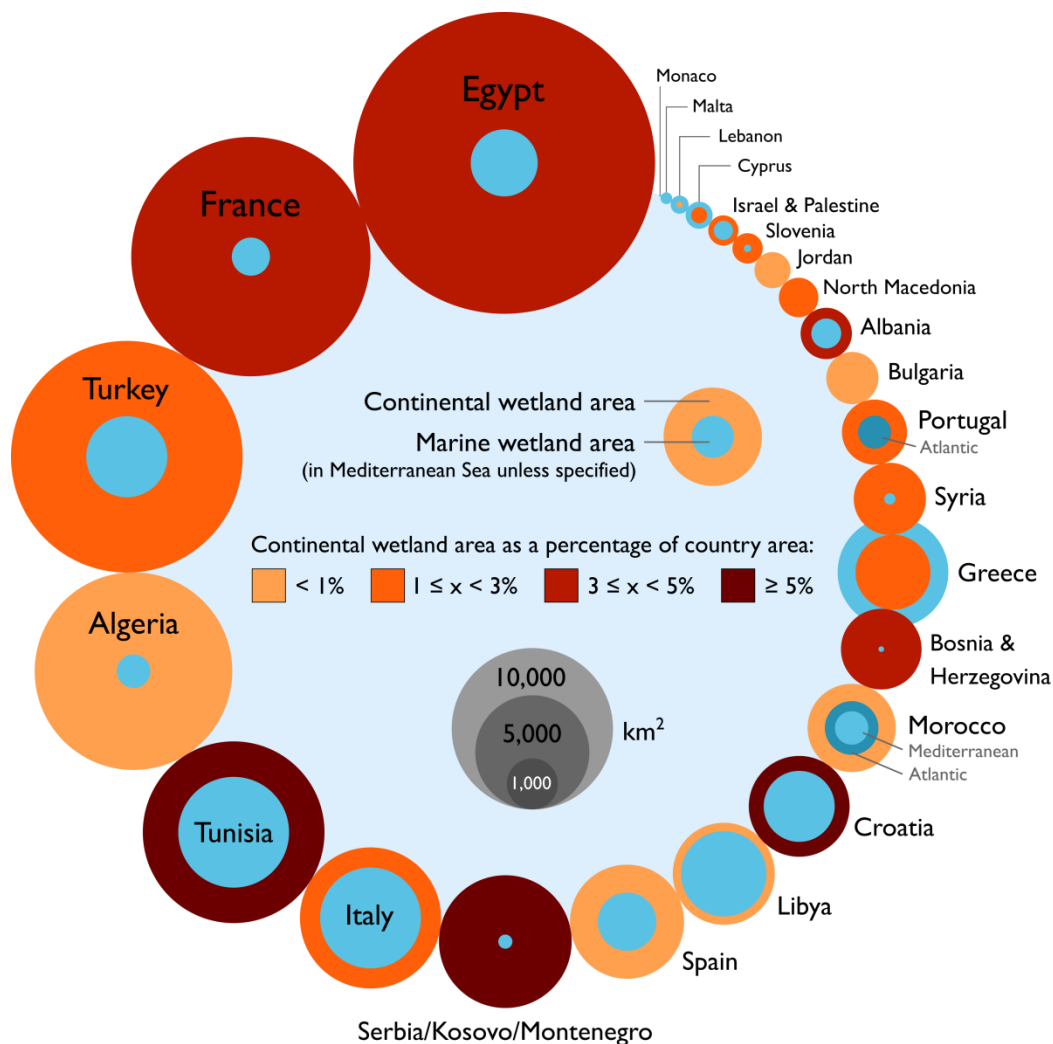
In the Mediterranean, wetlands include lagoons and salt marshes, freshwater lakes, karstic cave systems, temporary ponds, artificial wetlands such as reservoirs, salinas, fish ponds and rice paddies, small and scattered peatlands, and one of the longest rivers in the world (Balbo et al. 2017; Payne 2018). Although wetlands occupy only 2–3% of the land area of the Mediterranean basin (Fig. 1), more than 30% of the region's vertebrate species depend on them (MWO 2018). Since ancient times, Mediterranean wetlands have provided food, water, building materials, and other ecosystem services that contribute to human wellbeing (Hefny and Amer 2005; Ferrari et al. 2013; Walsh et al. 2014). They have also permeated human culture: water and reeds were used as Ancient Egyptian hieroglyphs, the town of Arles in France holds *ferias* with games involving Camargue bulls, and the Narta Lagoon in Albania is celebrated with an annual festival (Papayannis 2008). Some wetland species have become iconic and closely associated with regional identities, as in the case of the greater flamingo *Phoenicopterus roseus* in the Camargue, France and Fuente de Piedra, Spain (Balkız et al. 2010; Ernoul and Wardell-Johnson 2016).

Meanwhile, and with local variations on the overall trend, Mediterranean wetlands and their biodiversity are in sharp decline. For example, the Mediterranean lost approximately 50% of its natural wetland surface area over the twentieth century (Perennou et al. 2012) and a sample of natural wetland sites shrunk by 45–51% on average between 1970 and 2013 (MWO 2018). Wetland-dependent amphibians, reptiles, mammals, fish, odonates and orthopterans have all recently experienced large declines in abundance over recent decades (MWO 2018; Fraixedas et al. 2019). Critically Endangered species include the Adriatic sturgeon *Acipenser naccarii*, the Greek red damselfly *Pyrrhosoma elisabethae*, and the beautiful water-starwort *Callitriche pulchra* (IUCN 2020). Historically, Mediterranean wetlands have been drained or highly sanitised for agricultural use, development of tourist areas, and perceived health benefits (Balbo et al. 2017; Parrinello and Bécot 2019). Contemporary challenges for Mediterranean wetlands include rapid urbanisation, increased water usage, climate change and land conversion (MWO 2018). Although several foresight projects have been carried out with implications for the Mediterranean (Kark et al. 2016; Moreira et al. 2019), aquatic systems (Brown et al. 2010; Pérez-Jvostov et al. 2020), and environmental conservation more generally (Sutherland et al. 2009; UNEP 2017; Ockendon et al. 2018; Sutherland et al. 2020; Esmail et al. 2020), there remains a need for analyses focused on the nexus of these topics: Mediterranean wetlands and their conservation.

Foresight analyses can help facilitate strategic, proactive, effective and efficient management (Sutherland and Woodroof 2009; Cook et al. 2014; Wintle et al. 2020). Horizon scanning is an established tool for the systematic examination of future problems, threats and opportunities, including those that are well known at present but likely to continue or increase in importance, and those that are novel and unexpected and at the margins of current thinking (van Rij 2010; Wintle et al. 2020). It involves an initial stage of gathering multiple potentially relevant ideas across diverse streams of information, then subsequent stages of

refinement and prioritisation by experts and stakeholders (Amanatidou et al. 2012). Ultimately, horizon scanning should produce digestible, policy-relevant information that can inform further decision-making processes (Cook et al. 2014). A similar process of information gathering, followed by refinement and prioritisation, can be used to identify priority research questions which, if answered, would most advance knowledge, policy or practice in a particular subject area (Sutherland et al. 2011; Kark et al. 2016; Moreira et al. 2019).

Here, focusing on the timeframe 2020–2050, we identified 50 key issues that might affect Mediterranean wetlands and 50 important research questions that, if answered, would most help efforts to conserve Mediterranean wetlands.



**Fig. 1** Overview of the extent of Mediterranean wetlands; note that these data are illustrative only and do not exactly match the scope of our horizon-scanning and question-setting exercise (cf. Fig. 2). The area of each circle is proportional to wetland area. *Yellow-orange-red circles* represent continental surface wetlands; *shading* indicates the percentage of each country covered by wetlands. *Blue circles* represent marine wetlands (<6 m water depth at low tide) on the Mediterranean coast of each country, plus Atlantic coasts for Morocco and Portugal. Data from Perennou et al. (2012) and MWO (2018). Data for Andorra, Gibraltar, San Marino and Vatican City not available.

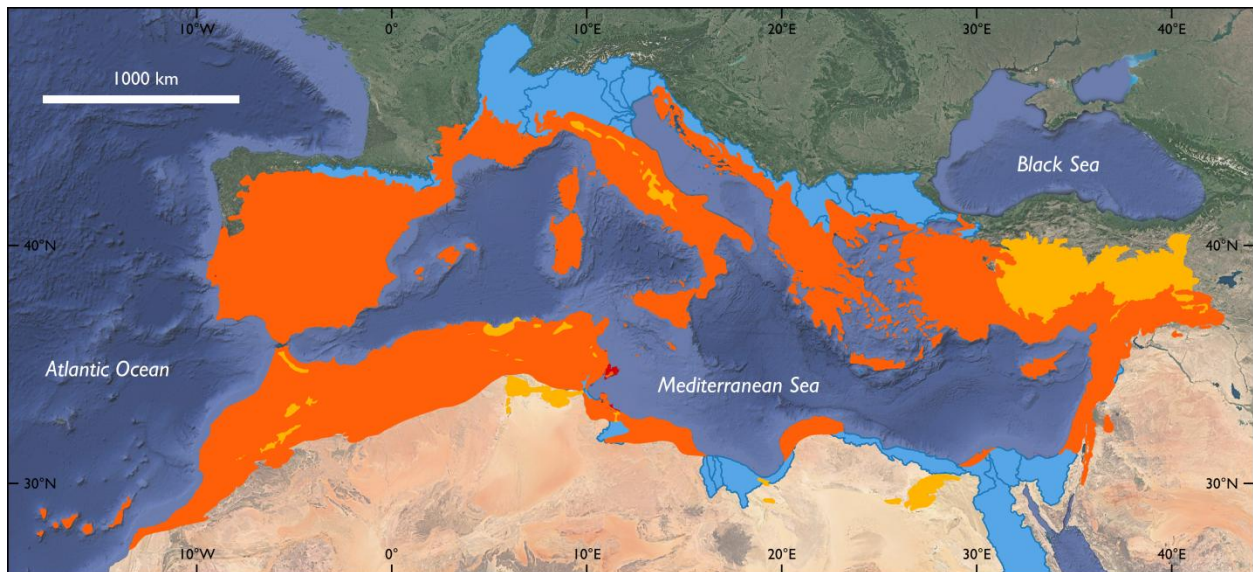
## 2. Methods

### 2.1 Scope

For this exercise, we adopted a broad definition of *wetlands*: areas of marsh, swamp, peatland or water, whether natural or artificial, permanent or temporary, with water that is static or flowing, fresh, brackish or salt, including areas of marine water the depth of which at low tide does not exceed six metres (Ramsar Convention Secretariat 2016). We defined *Mediterranean wetlands* (Fig. 2) as wetlands:

- a) within the Mediterranean biome or related ecoregions (Mediterranean conifer and mixed forests, Mediterranean High Atlas juniper steppe, Apennine deciduous montane forests, Central Anatolian steppe and woodlands, Eastern Anatolian deciduous forests, and selected Saharan halophytics; Dinerstein et al. 2017),
- b) within coastal watersheds that drain into the Mediterranean Sea (Lehner and Grill 2013), or
- c) in the sea along any coast of those areas (GEBCO 2020).

Naturally, activities in watersheds upstream of the study area (e.g. upstream of Aswan on the River Nile) may also fall within the scope of the current project because of their impacts on wetlands downstream. Issues and questions could be related to any aspect of Mediterranean wetlands, *inter alia* their extent, physical characteristics, biodiversity, productivity, recreational use, heritage value and cultural value.



**Fig. 2** The geographical scope of the horizon-scanning and question-setting exercise. The focus was on wetlands within the Mediterranean biome (*dark orange*) or related ecoregions (*light orange*), within coastal watersheds that drain into the Mediterranean Sea (*blue*) and in the sea along any coast of those areas (*red*, generally limited to a very narrow strip just offshore). Data sources: Dinerstein et al. (2017), Lehner and Grill (2013), GEBCO (2020), Google/TerraMetrics. Map Projection: World Mercator.

We defined two types of key issues that might affect Mediterranean wetlands over the next 30 years. *Critical issues* are those that are most likely to have a large impact on Mediterranean wetlands. *Overlooked issues* are those likely to have a large impact on Mediterranean wetlands, but which are currently not well known amongst Mediterranean wetland stakeholders. Many environmental horizon-scanning projects focus on these latter emerging issues (e.g. Kark et al., 2016; Pérez-Jvostov et al., 2020; Sutherland et al., 2020; Wintle et al., 2017). However, we felt it was valuable to also highlight persistent issues, regardless of novelty, to give a complete picture of the challenges and opportunities facing Mediterranean wetlands (van Rij 2010; Cranfield University 2018).

We defined *important research questions* as questions that, if answered, would have the largest impact on the conservation of Mediterranean wetlands over the next 30 years. Questions could be answered by primary research or syntheses of existing literature. We originally intended that the questions would be precise enough to be answered through a scientific research programme of a few years' duration (Sutherland et al. 2011), but this precision was relaxed based on the scope of the survey responses we received. Thus, our research questions are best considered as broad research areas within which more focused questions should be developed.

## 2.2 Gathering ideas

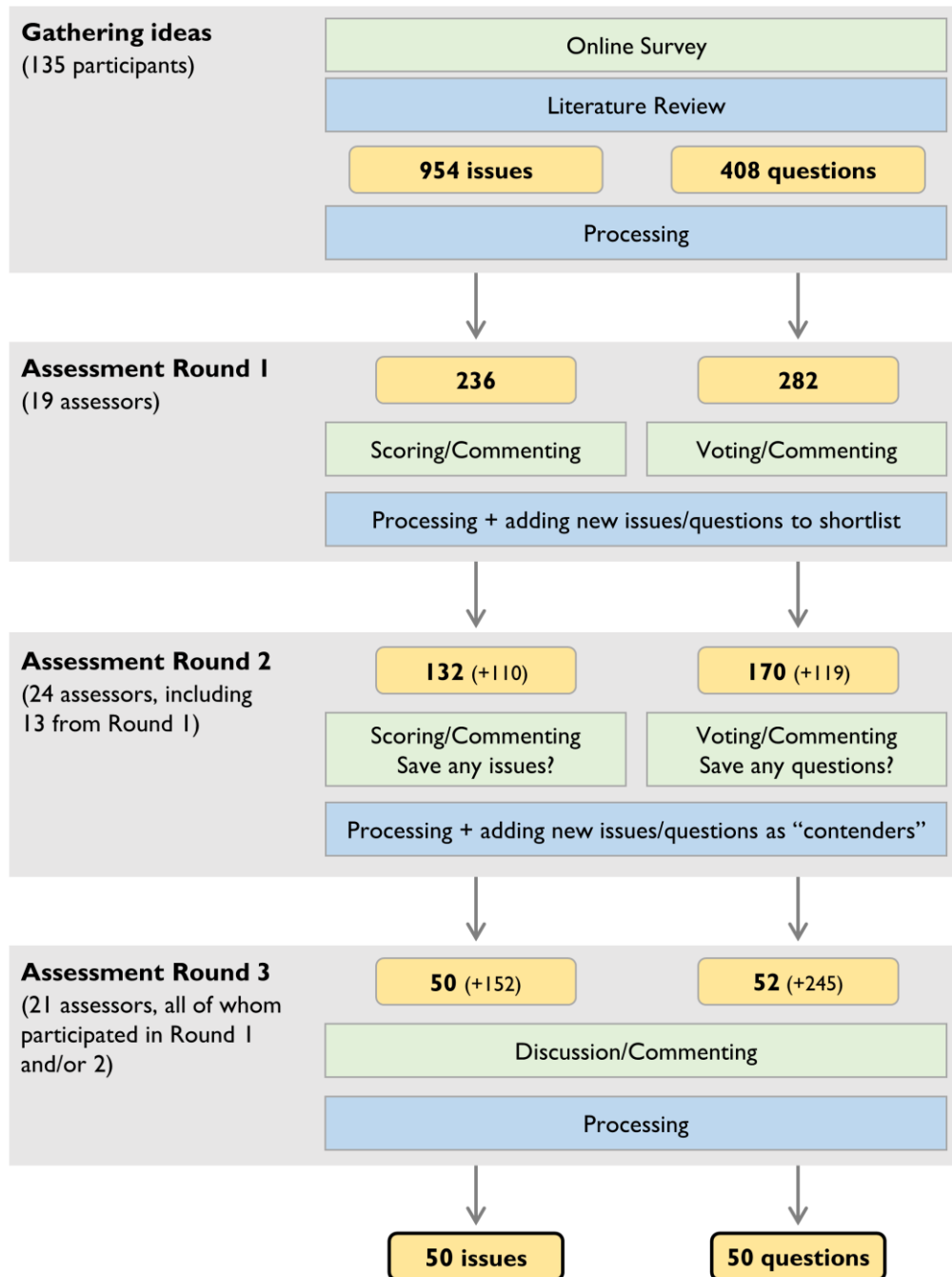
An online survey was created to solicit ideas from a geographically, demographically and intellectually diverse range of participants (Fig. 3; Esmail et al., 2020; Wintle et al., 2020). The survey was available via [www.surveymonkey.com](http://www.surveymonkey.com) in May–June 2019, in three languages (English, French and Arabic). It was publicised to a list of over 1600 e-mail contacts of Tour du Valat, with posts in several languages on social media (Twitter, Facebook, ResearchGate), and in online fora. Participants were invited to submit issues and research questions. Some basic demographic information was also collected (Appendix 1a). A total of 135 individuals based in 24 countries (19 Mediterranean) responded to the survey, although most participants (53%) were based in France. Participants had diverse expertise, although most commonly in nature management and/or biological science (Appendix 1b). Most participants were affiliated with governmental, non-governmental and/or research organisations (Appendix 1b).

Further ideas were collated through an ad hoc literature review (Fig. 3). This involved internet and literature database searches, systematic screening of recent articles in scientific journals, and inspection of recent horizon-scanning and question-setting publications (Appendix 1c). The aim of this review was to generate ideas that may be outside current thinking of survey participants, and feed these into the pool for expert assessment.

The initial 954 issues and 408 questions gathered through the survey and literature review were refined by the facilitator (NGT). All responses were translated to English and duplicates were merged. Responses suggesting actions rather than issues or research questions, and vague/broad responses (e.g. climate change, invasive species, pollution) were removed or refined. The remaining 236 issues and 282 questions were organised into 18 themes.

## 2.3 Expert assessment

Three rounds of expert assessment were carried out (Fig. 3), following a Delphi-like process to prioritise the issues and questions iteratively and anonymously (Mukherjee et al. 2015; Wintle et al. 2020). Expert



**Fig. 3** An overview of the process used to derive key issues and important research questions for Mediterranean wetlands. *Yellow boxes* track the number of issues and questions through the process; *large bold numbers* indicate shortlisted issues/questions at each stage (see main text), whilst *small numbers in parentheses* indicate rejected issues/questions, presented to assessors for reference. *Green boxes* show processes involving input from survey participants or assessors. *Blue boxes* show processes carried out by the facilitator. *Processing* involved editing items for clarity and granularity, merging similar items, calculating raw scores and Z scores (for issues) or tallying votes (for questions), identifying items with highest scores or most votes, researching items to provide supporting or contradictory evidence, and re-grouping into broader themes.

assessors were selected to achieve diversity in terms of geography, expertise, affiliation, and gender (Appendix 1b). At least 18 of the 30 assessors had expertise about each of four major Mediterranean sub-regions (Western Europe, Balkans, Near East, Maghreb). Thirteen considered themselves to have knowledge spanning the whole Mediterranean. Most assessors classified their expertise as biology (20 assessors; 67%), nature management (14; 47%) and/or the physical/chemical environment (11; 37%). Ten assessors (33%) completed the original online survey.

In Rounds 1 and 2, assessors scored the issues on *Likelihood* (L; how likely the issue is to have any impact on Mediterranean wetlands in the next 30 years, ignoring the size of that impact), *Impact* (I; the size of the impact this issue would have on Mediterranean wetlands, assuming it were to occur; “size” incorporates both the intensity and spatial extent of the impact) and *Novelty* (N; relating to how well known the issue is in the context of Mediterranean wetlands). Assessors also voted for important research questions, voting for the top ca. 20% of questions within each theme. Assessors were sent one of three sheets with a randomised order of themes, and of issues or questions within each theme. They were free to score as many issues and aspects (L, I and N), and vote for as many questions, as they felt comfortable doing. Assessors were also instructed to comment on issues/questions (e.g. identifying overlap, suggesting new phrasing, providing supporting information) and could suggest new issues/questions. In Round 2, they could also identify rejected issues/questions that they wished to save. Assessment sheets were completed independently and sent back to the facilitator.

Between rounds, the facilitator created shortlists to be carried forward. These included issues with the highest scores for  $L \times I$  and  $L \times I \times N$ , and questions receiving the most votes. New issues/questions suggested in Round 1 were also included in the shortlist for Round 2 (cf. inclusion as “contenders” for Round 3). Guided by assessor comments, the facilitator also edited, merged and removed issues/questions, refined the supporting information, and merged/renamed themes.

In Round 3, the shortlists were refined through an open online discussion. Assessors indicated where they strongly agreed or disagreed with inclusion of an issue/question in the shortlist, and where they strongly felt a rejected issue/question should be included. “Contender” issues/questions were highlighted, i.e. those that had just missed being shortlisted in Round 2, received votes to be saved in Round 2, or newly identified in Round 2. Assessors also made comments as in Rounds 1 and 2. Final revision of the shortlist was based primarily on comments in Round 3, with consideration of scores/votes in previous rounds where necessary (see Appendix 1d).

### 3. Results

The 50 key issues and 50 important research questions arising from our assessment are listed in Tables 1 and 2. Within these tables, the issues and questions are grouped into themes and are not ranked by score or number of votes. However, within each theme, the highest-scoring issue and the question receiving the most votes is marked with an asterisk. Appendices 2 and 3 provide more detailed supporting information for each issue and question. The following text exposes the issues and questions with narratives around nine themes. Text in square brackets refers to issues [I] or questions [Q]. Critical issues are numbered 1–25 and overlooked issues are numbered 26–50.

**Table 1** Fifty key issues for Mediterranean wetlands 2020–2050. The list is split into (a) 25 critical issues, most likely to have a large impact on Mediterranean wetlands (highest Likelihood × Impact score), and (b) 25 overlooked issues, likely to have a large impact on Mediterranean wetlands, but not currently well known in the context of Mediterranean wetlands (highest Likelihood × Impact × Novelty score, once the critical issues had been removed). The order of the issues does not reflect their score, but the highest-scoring issue within each theme is marked with an asterisk (\*). For further definition and description of each issue, including discussion of how it threatens and/or presents opportunities for Mediterranean wetlands, see Appendix 2.

## **(a) 25 CRITICAL ISSUES**

### ***Agriculture and aquaculture***

1. Expansion of agriculture\*
2. Increasing use of synthetic chemicals in agriculture
3. Increasing aquacultural production

### ***Water and pollution***

4. Increasing water abstraction\*
5. Accumulation of dams/reservoirs, built for water storage and/or energy production
6. Increasing agricultural water use efficiency
7. Salinisation of freshwater wetlands
8. Plastic pollution
9. Poor wastewater treatment infrastructure, especially in urban areas

### ***Physical environment and climate change***

10. Increasing average and maximum temperatures
11. Declining total precipitation, increased drought severity and desertification\*
12. Increasing frequency and intensity of storms
13. Sea level rise

### ***Biotic environment, ecology, biodiversity***

14. Increasing number and expanding distribution of alien species\*
15. Increased frequency, intensity and distribution of algal blooms
16. Declining populations, and extinctions, of Mediterranean wetland species
17. Fragmentation of wetland habitats

### ***Ecosystem services and use of wetlands***

18. Traditional livelihoods, that use wetlands sustainably, become less common\*

### ***Socioeconomics***

19. Increasing tourist numbers
20. Urban growth\*
21. Socioeconomic impacts of climate change

### ***Governance***

22. Weak and ineffective governance\*
23. Creation of weak laws regarding conservation or wise use of Mediterranean wetlands
24. Subsidies, even those intended to be environmentally beneficial, encourage degradation or conversion of Mediterranean wetlands

### ***Management and monitoring***

- 25. Artificialisation of Mediterranean wetlands\*

## **(b) 25 OVERLOOKED ISSUES**

### ***Agriculture and aquaculture***

- 26. Increasing regulation (e.g. bans) on pesticide use\*

### ***Water and pollution***

- 27. Increasing desalination capacity\*
- 28. Increasing concentrations of domestic and medical pollutants in Mediterranean wetlands
- 29. Deliberate dumping of solid waste in or near Mediterranean wetlands

### ***Physical environment and climate change***

- 30. Increased frequency of dust storms
- 31. Increased fire risk within Mediterranean wetlands and their watersheds\*

### ***Biotic environment, ecology, biodiversity***

- 32. Spread of novel wildlife pathogens and diseases\*
- 33. Development of antimicrobial resistance within Mediterranean wetlands
- 34. Spread of mosquito-borne diseases
- 35. Development of insecticide resistance in mosquitoes

### ***Ecosystem services and use of wetlands***

- 36. Sand and gravel extraction\*

### ***Socioeconomics***

- 37. Political and socioeconomic instability
- 38. Poverty, especially in south and east Mediterranean countries
- 39. Development of a “blue economy” focused on sustainable use of the Mediterranean Sea
- 40. Changing attitudes to economic development, with increasing priority to social and natural capital over financial capital\*
- 41. Limited funding for conservation of Mediterranean wetlands, especially research and monitoring

### ***Governance***

- 42. Missing or inadequate national wetland policies
- 43. Improved communications bring Mediterranean wetlands on to the policy agenda\*

### ***Management and monitoring***

- 44. Management of transboundary wetlands
- 45. Development of eDNA and eRNA technology for monitoring Mediterranean wetlands and their biodiversity\*
- 46. Use of artificial intelligence/machine learning to process data
- 47. Smart urban water management
- 48. Increasing quality and declining cost of drones
- 49. Use of social media for tracking human interaction with environment
- 50. Development of regional networks for sharing knowledge about Mediterranean wetland management

**Table 2** Fifty important research questions for the conservation of Mediterranean wetlands 2020–2050. If answered, these questions should have a large impact on Mediterranean wetland conservation. The order of the questions does not reflect the number of votes they received, but the question receiving the most votes within each theme is marked with an asterisk (\*). For further definition and exploration of each question, including some relevant references, see Appendix 3.

### ***Agriculture and aquaculture***

1. How can we minimise the impacts of agricultural chemicals on nearby wetlands?\*
2. What is the impact of livestock grazing on Mediterranean wetlands, and how can undesirable impacts be mitigated?

### ***Water and pollution***

3. How do economic incentives for water-efficient agriculture affect water use on Mediterranean farms?
4. What is the extent of microplastic pollution in Mediterranean wetlands, and what impact does it have on wildlife and human health?
5. What are the effects of emerging domestic and medical pollutants on wildlife in Mediterranean wetlands?\*

### ***Physical environment and climate change***

6. Which Mediterranean wetlands are most vulnerable to climate change, particularly associated changes in hydrological regimes?
7. How will relative sea level rise impact coastal Mediterranean wetlands?
8. How will Mediterranean wetland biodiversity respond to future climate change?\*
9. To what extent will Mediterranean wetlands provide climate change refugia for biodiversity?
10. How will acidification affect Mediterranean wetlands, both coastal and inland?

### ***Biotic environment, ecology, biodiversity***

11. Which invasive species have the greatest potential to negatively impact Mediterranean wetlands over the next 30 years?
12. How can we prevent the spread of invasive species within and between Mediterranean wetlands?
13. What are the critical factors affecting the population dynamics of the most endangered animal and plant species in Mediterranean wetlands?
14. What is the role/value of temporary wetlands for biodiversity in the Mediterranean?
15. How resistant and resilient are Mediterranean wetlands to disturbance? What factors, including human activities, affect resistance and resilience?\*
16. How do/will dams and altered flow regimes affect organisms in Mediterranean wetlands?
17. How does/will light pollution affect organisms in Mediterranean wetlands?
18. How do Mediterranean wetlands interact with neighbouring ecosystems?
19. What is the role of Mediterranean wetlands in spreading antimicrobial resistance, or as hotspots for evolution of antimicrobial resistance?

### ***Ecosystem services and use of wetlands***

20. What level of sustainable use can be tolerated by Mediterranean wetlands? Where are the thresholds above which damage occurs?
21. What is the relationship between ecosystem condition and service provision in Mediterranean wetlands?
22. How do the services and habitat provided by artificial Mediterranean wetlands differ from natural Mediterranean wetlands? Can they compensate for lost natural wetlands?
23. How can Mediterranean wetlands contribute to societal adaptation to climate change?\*
24. What is the role of Mediterranean wetlands in the carbon cycle? How might they be used in climate change mitigation?

25. What is the relationship between Mediterranean wetlands and human health? How do human health effects of Mediterranean wetlands align with, or trade off with, other ecosystem services?

#### **Socioeconomics**

26. What land use and land management conflicts will emerge in the Mediterranean over the next 30 years? How can they be addressed?
27. How can we balance human development and conservation of Mediterranean wetlands?\*
28. How can the private sector be engaged in the conservation of Mediterranean wetlands?
29. What is the net economic value of Mediterranean wetlands and the services they provide? How is this accounted for in public accounts?
30. What is the net cost/benefit of conserving Mediterranean wetlands?
31. How are Mediterranean wetlands perceived by society? How have these perceptions changed/how are they changing?
32. What strategies are effective for (a) increasing public understanding of the importance of Mediterranean wetlands, and (b) changing public behaviour to have less impact on Mediterranean wetlands?

#### **Governance**

33. How do governance settings affect wetland management and conservation in the Mediterranean?\*
34. How can we improve the efficacy of the science-policy interface related to Mediterranean wetlands?
35. What are effective framings for ensuring Mediterranean wetlands are incorporated into policy decisions?

#### **Management and monitoring**

36. How can we help Mediterranean wetlands cope with climate change?
37. How can we manage sources of pollution to Mediterranean wetlands?
38. How can we effectively and efficiently clean up polluted Mediterranean wetlands?
39. What are the minimum inputs of water needed to maintain major Mediterranean wetlands? How will their water balance be affected by climate change?
40. How effective are Ramsar sites in the Mediterranean? Are there any lessons to be learned from the most and least successful sites?
41. How should we manage protected areas involving Mediterranean wetlands, including the Ramsar network, in the face of climate change?
42. How effective are different conservation scenarios in protecting Mediterranean wetlands and their biodiversity? How, and why, might future approaches to conservation differ across the Mediterranean?
43. What are the services provided by Mediterranean wetlands under different management scenarios? What are the trade-offs when managing Mediterranean wetlands for different services?\*
44. How can we mitigate disservices of Mediterranean wetlands but with minimal environmental damage?
45. How can we effectively engage citizens (farmers, fishermen, hunters, the public, etc.) in management and monitoring of Mediterranean wetlands?
46. Are existing large-scale conservation policies appropriate for the conservation of Mediterranean wetlands? If not, how might they be adapted for Mediterranean wetlands?
47. How can principles from the EU's Water Framework Directive be used to benefit Mediterranean wetlands outside the EU?
48. What indicators can be used to monitor the condition and functioning of Mediterranean wetlands?

#### **Cross-cutting questions**

49. How will key stressors or drivers of change interact to affect Mediterranean wetlands and their biodiversity?\*
50. What are possible scenarios for positive futures relating to Mediterranean wetlands? How do we achieve them?

### *3.1 Agriculture and aquaculture*

Agricultural activities can have direct and indirect effects on Mediterranean wetlands. In the future, we expect an expansion of agricultural surface area [I1], at least locally, which may drive loss of wetlands and increase exposure to pollution for those which remain. We also expect increased use of pesticides, antimicrobials and fertilisers in agriculture [I2], but acknowledge that this may be limited by regulation, for example in the EU [I26]. Issues related to water use in agriculture, which accounts for 65% of total water use in the Mediterranean (MWO 2018), are considered in Section 3.2.

Aquacultural production in Mediterranean wetlands has been increasing over the past decades and is likely to increase further in the future [I3], through a combination of intensification and expansion – although local abandonment also remains a possibility.

We retained two important research questions relating to agriculture and aquaculture. These concerned the impacts of agricultural chemicals [Q1] and livestock grazing [Q2] on Mediterranean wetlands and how such impacts can be mitigated.

### *3.2 Water and pollution*

Many of the key issues for Mediterranean wetlands are related to water use. Demand for water in the Mediterranean will likely increase due to the growing human population (UNEP/MAP 2012), agricultural expansion (Section 3.1) and climatic changes (Section 3.3). Climate change will also reduce water availability. Four of our issues are related to the balance between water supply and demand, namely increasing water abstraction from both ground and surface water sources [I4], a proliferation of dams and reservoirs of varying scale [I5], increasing desalination capacity [I27], and continued improvements in agricultural water use efficiency, whether through technological or behavioural means [I6 and Q3]. These issues present both opportunities and threats to Mediterranean wetlands. For instance, abstraction and dams may reduce the quantity and quality of water available to natural wetlands. Abstraction, especially from coastal wetlands, will contribute to salinisation of groundwater and freshwater wetlands [I7]. New and high-capacity desalination plants could reduce competition for inland water between humans and wetlands, but introduce their own problems regarding pollution from waste brine and energy consumption (Plan Bleu 2010).

Four other issues related to pollution made our list: plastic pollution [I8], poor wastewater treatment infrastructure [I9], increasing aquatic concentrations of domestic and medical pollutants [I28] and solid waste dumping [I29]. The first issue includes pollution from both macro- and micro-plastics, but the extent and impacts of the latter in Mediterranean wetlands are not well understood [Q4]. Similarly, it is important to understand the effects of emerging chemical pollutants such as caffeine, triclosan, oestrogen, ibuprofen and illicit drugs [Q5], the aquatic concentrations of which may increase in line with growth and ageing of the human population, and changes in socioeconomic status. Active compounds may be passed out in human urine and may not be removed by water treatment processes even where these are available. Around 37% of large coastal settlements across the Mediterranean do not operate a wastewater treatment plant (UNEP/MAP 2012), and many of those that do exist fail to meet regulatory standards (EEA 2019).

### *3.3 Physical environment and climate change*

Our list includes four issues related to physical environmental change that are well known, but should not be ignored due to their likely large impact on Mediterranean wetlands: increasing average and maximum temperatures [I10]; declining total precipitation and associated droughts/desertification [I11]; increasing frequency and intensity of storms [I12]; and sea level rise [I13]. Although these issues are commonly considered under the umbrella of climate change, we thought it was useful to separate them since they each have distinct impacts on Mediterranean wetlands and will demand different management responses. These issues pose existential threats to Mediterranean wetlands by reducing, increasing or altering the quality/timing of water supply, and through their contributions to coastal erosion (Jeppesen et al. 2015; Reimann et al. 2018). Human responses to climate change, such as construction of dams and reservoirs to store water and generate hydropower, may also be in conflict with biodiversity conservation goals (Hermoso 2017). Important research questions under this theme focused on quantifying the effects of climatic changes on Mediterranean wetlands and their biodiversity [Q6–9].

Our horizon scan suggested that the likely increased frequency of dust storms [I30] and increasing fire risk [I31] over the next 30 years are currently underappreciated in the context of Mediterranean wetlands. These issues are linked to the aforementioned climatic changes [I10–12]. Although dust storms and fires may threaten many Mediterranean wetlands, they may help to mitigate impacts of other issues. For example, fires could help to control succession in abandoned or eutrophicated wetlands (Zacharias and Zamparas 2010). Understanding the effects of acidification on Mediterranean wetlands was identified as an important research question [Q10].

### *3.4 Biotic environment, ecology, biodiversity*

Over the next 30 years, the number and distribution of alien species in Mediterranean wetlands is likely to increase [I14], associated with increasing connectivity within the Mediterranean and to the rest of the world through transport and trade links (e.g. Anon, 2019; UFM, 2020). To inform conservation plans, it is important to forecast which species are likely to be introduced, to establish and to have negative impacts in Mediterranean wetlands generally or in specific sites [Q11], and to understand what measures are effective for preventing these processes [Q12]. There is also likely to be an increase in the frequency and distribution of microalgal and cyanobacterial blooms [I15], linked to many of the other highlighted issues, such as poor wastewater treatment and dust storms.

Populations of many native, wetland-dependent species have been declining over the past half-century (MWO 2018; Fraixedas et al. 2019). It seems likely that these trends will continue [I16] given the pressures highlighted in our horizon scan and their cumulative effect on habitat fragmentation [I17]. Loss of species will likely affect the functions, services and value of Mediterranean wetlands, but perhaps these impending losses can be used as a call to arms for wetland conservation. Equally, can arguments around the need to maintain connected wetland networks be used to encourage conservation of strategic sites? Several research questions call for a better understanding of the issues affecting biological populations and communities in Mediterranean wetlands [Q13–18] to help guide conservation prioritisation and management.

The four underappreciated issues under this theme relate to disease in wetlands: either novel wildlife pathogens and diseases [I32] or pathogens and diseases that can infect humans [I33–35]. These latter

issues could pose a threat to Mediterranean wetlands by encouraging environmentally damaging management such as hydrological modification or spraying with insecticides. However, they could equally encourage improvements in water quality, for instance through a switch to alternative methods to kill insecticide-resistant mosquito larvae, or through improvements to wastewater treatment to minimise the risk of antimicrobial resistance developing (Bueno et al. 2018). Further research into the relationship between Mediterranean wetlands and antimicrobial resistance is particularly desirable [Q19] to support evidence-based management decisions.

### *3.5 Ecosystem services and use of wetlands*

Wise use of wetlands is a core tenet of the Ramsar Convention. Our horizon scan identified loss of traditional livelihoods involving sustainable use of Mediterranean wetlands as a critical issue [I18]. Intensification could directly or indirectly harm wetlands (Mathevet et al. 2015), whilst abandonment could lead to regime shifts (e.g. from open marshes to shrubby swamps) or deliberate conversion to other uses with a greater economic value (Save Salina 2020). Our horizon scan also highlighted the underappreciated threat of sand and gravel extraction, in or near wetlands [I36]. Trends of increasing aggregate extraction, primarily for construction, are likely to continue (UNEP 2016) with severe consequences for the physical wetland habitat (Peduzzi 2014; Koehnken et al. 2020).

Questions under this theme mostly relate to (a) the relationship between service provision and intensity of use [Q20], condition [Q21] or naturalness [Q22]; and (b) how Mediterranean wetlands can contribute to climate change adaptation [Q23] or mitigation [Q24]. There is also one broad question about services and disservices in the context of Mediterranean wetland and human health [Q25].

### *3.6 Socioeconomics*

Several issues highlight the relationship between Mediterranean wetlands and the overall socioeconomic and political status of a country or region. In this respect, it is worth acknowledging that the Mediterranean region is highly heterogeneous with a great variety of socioeconomic and political situations, many of which have radically changed over the past decade. Over the next 30 years, socioeconomic instability [I37] and poverty [I38], especially as a result of climate change [I21], could divert attention and resources away from Mediterranean wetland conservation to more immediate human needs (e.g. providing food, financing the military). Mediterranean wetlands may also be direct casualties of conflict (Pacific Institute 2020) and are often a focus of international tensions (e.g. Rivers Tigris, Euphrates and Nile; see also I44). However, investment in wetland protection, restoration and creation could be promoted as a solution to socioeconomic problems (Adams et al. 2004; Ramsar Convention on Wetlands 2018).

The human footprint from tourism [I19] and urban areas [I20] is large in the Mediterranean and is likely to increase, especially in coastal zones (UNEP/MAP 2017; MWO 2018) – although tourist movements have dropped during the COVID-19 outbreak and are likely to remain depressed in the near future (OECD 2020). One research question encourages more detailed examination of future land use conflicts involving Mediterranean wetlands [Q26]. Another research question specifically asks how we can balance human development and Mediterranean wetland conservation [Q27]. Both of these questions are likely to have highly context-dependent answers.

Future economic policies could affect Mediterranean wetlands. Commitments to develop the “blue economy” based on use of the Mediterranean Sea [I39] could place additional burdens on already stressed marine and coastal wetlands (Bennett et al., 2019; see also Q49), but equally wetland protection and restoration could be an integral part of a “sustainable” blue economy. Meanwhile, it is possible that there will be major shifts in attitudes to development in the Mediterranean, away from purely economic growth and towards environmental conservation and human wellbeing [I40]. Wetlands would be a crucial part of this future.

It is likely that Mediterranean wetland management, conservation and research will continue to suffer from limited funding [I41]. Engaging the private sector in wetland conservation [Q28] could bolster funding, as could information on the net economic value of Mediterranean wetlands [Q29] and the net payoff, in economic terms or otherwise, of conserving them [Q30].

Public attitudes and behaviour can fundamentally affect environmental management, and inclusive, socially acceptable conservation should take these into account (Bennett 2016). Accordingly, we also identified research questions regarding general societal perceptions of Mediterranean wetlands [Q31] and the design of effective communication strategies for increasing public understanding and changing public behaviour [Q32].

### *3.7 Governance*

Our horizon scan highlighted perceived deficiencies in the governance of wetlands, at both national and supranational scales, that are likely to continue into the future. Environmental conservation in the Mediterranean is often limited by weak governance [I22], including bureaucratic and compartmentalised political structures, ineffective decision-making mechanisms, inconsistent law enforcement, and disagreements between countries (Mansourian 2012; Podimata and Yannopoulos 2016; Zapata-Barrero 2020). Most Mediterranean countries also lack a specific National Wetland Policy [I42] that would help guide effective, efficient and coordinated management (Ramsar Convention Secretariat 2010). Even where rules are effectively exercised and enforced, they may be weak and full of loopholes [I23] or even encourage wetland degradation [I24]. It would be valuable to explore governance further in the context of Mediterranean wetlands, especially to identify specific elements that have the greatest influence on wetland conservation [Q33].

Our horizon scan optimistically considers that improved communication strategies will help to bring Mediterranean wetlands onto the policy agenda [I43], and that this could have a big effect on these habitats. However, there are outstanding research needs regarding the efficacy of the science-policy interface [Q34] and how scientists and advocates can effectively communicate the value of wetlands to policymakers [Q35].

### *3.8 Management and monitoring*

Many Mediterranean wetlands or watersheds cross national or regional borders, presenting both challenges and opportunities for management [I44]. Conflicting interests and the tragedy of the commons could threaten the existence of, and services provided by, transboundary wetlands (Mutahi, 2020). However, collaborative conservation of Mediterranean wetlands could present a means to increase conservation effectiveness (PAP/RAC 2019) and reduce costs (Allan et al. 2019). Artificialisation [I25] is

often seen as a threat to Mediterranean wetlands but could present opportunities for management to benefit biodiversity and/or people.

Several emerging technologies, or technological developments, have the potential to improve management or monitoring of Mediterranean wetlands over the next 30 years: sampling eDNA and eRNA to characterise biological populations or communities [I45]; using artificial intelligence to process data [I46]; smart urban water management, involving a multitude of sensors across cities and near-real-time analysis and forecasts [I47]; improvements in drone technology and reductions in cost [I48]; and the use of social media to understand how people interact with Mediterranean wetlands [I49]. The horizon scan also considered that knowledge-sharing networks will continue to facilitate effective management of Mediterranean wetlands [I50], even if their value is currently underappreciated.

Fourteen of the 50 research questions are classified within the current theme. Four questions demand research on how to deal with specific threats facing Mediterranean wetlands [Q36–39, see also Q12]. Four questions demand research on broad conservation strategies or scenarios, with a focus on comparing possible future options [Q40–43]. There are also questions on: mitigation of Mediterranean wetland disservices, such as flooding and zoonotic disease, with minimal environmental side effects [Q44]; engaging citizens in monitoring and management of Mediterranean wetlands [Q45]; the relevance and transferability of large-scale conservation policies for Mediterranean wetland conservation [Q46–47]; and indicators for monitoring Mediterranean wetlands [Q48].

### *3.9 Cross-cutting questions*

Although many of our issues and questions could fit into multiple themes, we retained two research questions that relate to, or integrate, most of the themes. One considers how key stressors might interact to affect Mediterranean wetlands and their biodiversity [Q49]. The other, more optimistic question suggests identification of positive future scenarios for Mediterranean wetlands, and planning the steps to achieve these [Q50].

## **4. Discussion**

### *4.1 Issues and questions for Mediterranean wetlands 2020–2050*

Through a virtual process of community solicitation and democratic prioritisation, we have identified 50 key issues that might affect Mediterranean wetlands over the next 30 years, and 50 important research questions that could improve conservation of these important but threatened systems.

Mediterranean wetlands exist in a vast array of human, physical and biological contexts. The effects of many issues identified by our horizon scan, and answers to many of our research questions, will vary widely across the region. For example, changes in precipitation [I11] are likely to vary geographically in magnitude and even direction (Paxian et al. 2015; Quintana-Seguí et al. 2016). Post-COVID-19 paradigm shifts regarding societal development [I40] will probably not occur in all countries, and where they do the speed will likely vary. Appropriate management structures will depend on the biological and human context (Ernoul and Wardell-Johnson, 2013). Our lists give a broad overview for the entire Mediterranean region to initiate debate and discussion. For any particular local context, issues and questions will need to be refined or removed, and new locally relevant issues or questions may be added.

Many of the identified issues are highly related and linked by feedback loops. For example, abstraction from coastal aquifers [I4] could lead to salinisation of groundwater and groundwater-fed coastal wetlands [I7], perhaps increasing pressure to build dams to guarantee freshwater supplies [I5] for agriculture [I1], tourism [II9] and urban areas [I20]. However, dams could in turn starve downstream wetlands of their water supply, increasing salinity [I7], and of their sediment supply, exacerbating the impacts of coastal erosion and sea level rise [I13]. Although we have categorised issues into themes, we recognise that holistic and cross-thematic thinking is essential for effective management of Mediterranean wetlands (e.g. Q49 and Q50).

Many of the issues are also double-edged, presenting both threats and opportunities for Mediterranean wetlands. For example, socioeconomic instability [I21 and I37] and poverty [I38] could divert resources away from Mediterranean wetland conservation (Bakker et al. 2010; Corlett et al. 2020). Alternatively, these issues present an opportunity to promote Mediterranean wetlands as sustainable solutions to societal problems (Barrett et al. 2011; Ramsar Convention on Wetlands 2018; IUCN French Committee 2019; Sebesvari et al. 2019). Stakeholders should be aware of these alternatives when making decisions.

Throughout the horizon-scanning process, we refined the issues and questions towards a similar, intermediate granularity (Wintle et al. 2017; Ockendon et al. 2018). We excluded some of the broadest indirect drivers of change, such as overall human population growth in the Mediterranean, human migration into and within the Mediterranean, and changing consumption patterns. The COVID-19 pandemic is another broad issue which emerged during our horizon-scanning process and is likely to influence many of the identified issues, from tourism (OECD 2020) to attitudes towards development (Arthus-Bertrand et al. 2020; Harvey 2020) and conservation funding (Corlett et al. 2020). Specific issues relating to single wetlands or countries were either generalised before the assessment, or filtered out during the assessment because they attracted low impact scores. Similarly, our list of key issues does not include “wildcard” events: surprising events with a large impact but a low likelihood of occurrence (Amanatidou et al. 2012).

It is striking that a substantial proportion of questions (26%) relate primarily to management or monitoring [Q36–48], with several questions classified under other themes also asking how we can implement changes to benefit Mediterranean wetlands (e.g. Q1 and Q3). This does somewhat reflect patterns amongst submitted questions, although not precisely due to edits, merges and additions during the assessment. Interestingly, several submitted “questions” were in fact actions such as wetland creation, restoration and protection, and “fighting against pollution and the irrational exploitation of wetlands”. Thus, there is clearly an appetite for taking action to conserve Mediterranean wetlands, and we encourage a sensible balance between action and research. Where practical conservation action is required, it should be informed by the best available evidence (Sutherland et al. 2004), but an absence of evidence should not be an excuse for inaction where it is needed. Meanwhile, further research can enhance the evidence base.

Several of the issues and questions relate directly to politics and governance (e.g. I22–24, I37, Q33–35). Crucially, many if not all of the others will be influenced by political decisions and governance structures (e.g. agricultural expansion driven by the European Union Common Agricultural Policy). Thus, achieving integrated, coordinated and effective governance at various spatial scales is a fundamental challenge for the conservation of Mediterranean wetlands – as for other regional and global ecosystems (Mansourian 2012; Amano et al. 2018). We suggest five possible routes to do so:

1. Improve the implementation of existing governance frameworks such as the Ramsar Convention (Geijzendorffer et al. 2019) and the Barcelona Convention (Frantzi et al. 2009).
2. Make the science-policy arena more interactive, with scientists and politicians working closely together to mutual benefit (Toomey et al. 2017).
3. Tackle corruption, nepotism and political self-interest, which remain a problem, to a greater or lesser degree, in all Mediterranean countries (Smith et al. 2003; Transparency International 2020).
4. Empower civil society and foster participatory approaches to conservation and management (WWF 2011).
5. Reassess goals for national and regional societal development, drastically reducing the weight given to economic outcomes (Otero et al. 2020).

#### *4.2 Methodological strengths and weaknesses*

Our horizon-scanning and question-setting methods followed the general principles of previous projects (Sutherland et al. 2011; Ockendon et al. 2018; Sutherland et al. 2020; Wintle et al. 2020; Esmail et al. 2020), using community solicitation and literature reviews to generate a large pool of ideas, then iterative rounds of expert assessment and refinement. One distinct, although not completely novel, aspect of our process was that it was carried out entirely remotely rather than with an in-person workshop. Ideas were solicited through an online survey, expert assessment and feedback were performed in individual offline spreadsheets, and discussion took place via e-mail and on a live online spreadsheet. Remote working allowed democratic incorporation of a diverse range of perspectives. Remote scoring could be easily anonymised, avoiding psychological biases that may occur in group scoring situations (Burgman 2016). It also removed financial, temporal and logistical barriers associated with in-person workshops. It allowed more time to thoroughly research each issue between rounds of scoring/voting, ensuring decisions were based on evidence rather than opinion as far as possible. However, we do caution that this virtual process was slower than an in-person workshop. For example, each round of scoring/voting was left open for 2–4 weeks to fit around assessors' other commitments. The virtual process encouraged some turnover in assessors (Fig. 3), but this was used as an opportunity to broaden the expertise involved in the overall process. Finally, virtual discussions are inherently less fluid and dynamic than face-to-face discussions, perhaps stifling critical and innovative thought, and hindering analysis of complex systems and interactions between events (Burgman 2016).

It is likely that the composition of our survey participant group and assessment panel influenced the nature of the issues and questions in our final lists (Burgman 2016). In particular, and despite our efforts to target individuals from diverse as well as underrepresented groups, we acknowledge that the survey participant group was dominated by people based in France and/or with expertise in biology and nature conservation. It is possible that major issues in underrepresented locations or within underrepresented subject areas were overlooked. However, highly localised issues would not have scored highly in our region-wide assessment, unless they affected critical habitats – and we would expect awareness of such issues across the Mediterranean. Overrepresentation of a certain group amongst the survey participants also had no influence on the weight given to an issue or question in the assessment. Each unique issue or question was carried forward to the assessment regardless of the number of survey participants who suggested it. Still, future updates to this horizon scan should include representatives from a broader range of locations, organisations and fields of expertise, to ensure the widest possible range of issues is captured. Amongst assessors, we acknowledge some bias towards people based in the north and west

Mediterranean and with expertise in biology or nature conservation. However, expertise amongst the four sub-regions of the Mediterranean was almost perfectly balanced (Appendix 1b). Approximately half of the assessors considered themselves knowledgeable about issues across the whole Mediterranean. Furthermore, a recent analysis over 10 years of conservation horizon scans found that the subject area of identified issues was not significantly related to assessors' field of expertise (Sutherland et al. 2019).

We acknowledge that Delphi-like processes for soliciting group assessments have their weaknesses (Sackman 1974; Mukherjee et al. 2015; Burgman 2016). However, Delphi-like processes are widely used in horizon-scanning and question-setting exercises (Wintle et al. 2017; Sutherland et al. 2020; Esmail et al. 2020) as a credible, objective, traceable and efficient way to combine the expertise and opinions of a diverse group (Mukherjee et al. 2015). Moreover, we adjusted our method to address some of the known weaknesses of Delphi-like processes. To reduce the need to make snap judgments, we gave assessors ample time in each assessment round. To encourage careful responses, we included all assessors as authors on the resulting paper. To minimise the appearance of false precision, we present unranked lists of issues and questions. We acknowledge uncertainties and the influence of expert judgment (sometimes explicitly in the accompanying text to each issue; Appendix 2) and encourage more systematic forecasting of future trends.

## **5 Conclusion**

We hope that our results will influence research, policy and practice related to Mediterranean wetlands and their conservation, and provide inspiration for similar projects on related topics (e.g. conservation in other Mediterranean-type regions around the world). We encourage the diversion of research effort towards the challenges, opportunities and knowledge gaps identified herein. Indeed, these have already been used to restructure the 2021–2025 research programme at Tour du Valat (Research Institute for the Conservation of Mediterranean Wetlands, Arles, France). Answering many of the research questions will require interdisciplinary research teams and regional collaboration. Our results highlight the importance of policy and effective, coordinated governance, at multiple spatial scales, in the future of Mediterranean wetlands. The identified issues can, in combination with additional foresight techniques such as roadmapping and modelling, be used to guide policy decisions. It would be valuable to repeat our analysis at regular intervals, updating priority issues and questions to reflect changes in our understanding, and in the regional or global context.

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